TERMS.

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Senate Committee Report.

Monday, February 21, 1842. Mr. TALLMADGE, from the Select Committee on the Report from the Treasury and so much of the President's Message as relates to a Fiscal Agent, delivered in the following Report, which he read at the this evil? This Government must have the whole ext

referred the "Report from the Secretary of tion of currency and exchange: 1. A sound of three commissioners of the Exchequer, the Treasury communicating a plan of a currency to receive in payment of public Fiscal Agent of the Government," respectfully REPORT:

That they have given the subject that consideration which its importance demands, and now present to the Senate some of the views which have brought them to the conclusion to which they have arrived.

measure. The late period at which this changes. subject was refered to them, and the anxiety - the public mind for speedy action it, has left them but little time, amidst their other pressing engagements, to pre-pare an extended report. They, therefore, content themselves with reporting a bill to establish a Fiscal Agent of the Government, accompanied by such remarks upon its leading features and principles as seem to be called for by the occasion.

Since the adoption of the Constitution of Government under which we live, the country has experienced much financial and commercial embarrassment. But at no period has it been so suddenly precipitated from an apparently high state of prosper-ity to the lowest point of depression, as at the present time. The committee will not attempt an enumeration of the causes which have led to this disastrous result. But they take leave to say, that amongst them an inflated and deranged condition of the cur-rency is the most prominent. There may be a difference of opinion as to how this inflation and disarrangement have been produced. All, however, will agree, that the excess in trade and business consequent upon such a state of things is, in some sort, portunity to repeal it. incident to our system of credit; a system the system itself. The efforts which have heretofore been made to correct them, have always encountered one grand obstacle in the difference of opinion which has present a far enough beyond our reach. Why, we have the system itself. The efforts which have the strongest preduce. The may be the may intend, conscientiously, to discharge it as it may, they are each of them, at present the may be the may intend, conscientiously, to discharge it as it may, they are each of them, at present the may be the may intend, conscientiously, to discharge it as it may, they are each of them, at present the may be the may intend, conscientiously, to discharge it as it may, they are each of them, at present the may be the may intend, conscientiously, to discharge it as it may, they are each of them, at present the may be the may intend, conscientiously, to discharge it may be the system itself. The efforts which have the system itself in the system is system. The system is system in the system is system in the system is system. The system is system in the system is system in the system is system. The system is system is for some years past, the most violent political battles have been fought. Experience has shown that in such contests the business of the country must always be deranged. And the greater the sincerity with which the war is waged, on the one side and the other, the fiercer will be the conflict, and the more disastrous the consequences, as long as the great matter in difference re

of this question. His inquiry should be, in the removal from office. These objecthemselves and families, has been most crulooks to the settlement of this question as a means of once more engaging in a suc- be the sound specie-paying banks of the paid over to the person entitled to receive

tremity of the Union to the other.

BOON'S LICK TIMES.

"ERROR CEASES TO BE DANGEROUS, WHEN REASON IS LEFT FREE TO COMBAT IT."-JEFFERSON.

FAYETTE, MISSOURI SATURDAY, MARCH 19, 1842.

cessful business; the other looks to it as a States, where it would not be desirable for

Congress alone has the power to grant. By relief, it is not meant that Congress these cases there would be no officers to be can furnish means to cancel the indebted- appointed, and the selection of the specie ness into which the community has been paying banks, as agents, would be made by plunged; but, by aiding the currency and the Board of Exchequer, who, it has been exchanges of the country, it may enable already shown, are independent of Executhe People, not already in hopeless despon- tive influence. The only officers, then, to dency, to liquidate their own debts. With be appointed, would be at the agencies, essuch aid, the productive industry of the tablished at some of the most important country will, in due time, wipe out every commercial points. These are to be appropriate of distress that was left by the desolating fury of the storm which has swept on the recommendation of the Board of Exover the land; and our great object should chequer, and the Secretary of the Treasury appoints, on like recommendation, such now be, to auopt such measures as will proinferior officers of the board as in the judgtect us from its ravages in future. ment of the board the transaction of its

The ruinous rates of exchange result essentially from a depreciated paper circula-tion. If the currency can be made sound. Any of the officers of the agencies may tion. If the currency can be made sound an I uniform, it will, of itself, go very far, and with the facilities which the General Government can give, will effectually regulate the exchanges.

rency and an equalization of the exchanges.

some mode to collect, keep, and disburse The Select Committee, to whom was its revenue. This involves both the quesdues. 2. Exchange to transmit to distant Senate; the appoinment and removal of all payments of the public creditor.

system, on the part of this Government, made effectually independent of the power for the collection, safekeeping, and dis- of the President by the tenure of office bursement of the public revenue, and now proposed. thereby, incidentally, aid in furnishing a

This is deemed the right and duty of the Government; and the only question which remains is, how shall it be done?

Different modes have been proposed and tried. They are, first, a Bank of the United States: secondly, the State bank deposite system: and, thirdly, the Sub-Treasury. The first, a Bank of the United States, is at this time utterly out of the question. The history of the past year shows that a

obtained, however desirable it may be loss: 2. That it might be used for political charter for such an institution cannot be deemed by many; and the state of the purposes, and for party favoritism: 3. That times demonstrates that, if obtained, its it would lead to fictitious dealings in exstock could not be taken up, so as to put it in successful operation.

The second, the State bank deposite system, was discarded and put down by its most prominent friends—those who were reflecting man. foremost in establishing it-before it had received a fair trial, as others of its advocates believe, All, however, concur in saying that it cannot be re-established.

the People; and Congress, in accordance individual vigilance: interest, to secure prowith the popular will, took the earliest op- per attention; sagacity to distinguish real

cteristic feature of our free pate any state of things in which either of to maturity and payment. These qualities, institutions. In an attempt to correct these discarded systems can for a long time, from the nature of things, cannot be comthese excesses, the committee would wish if ever, be revived. Years may elapse be- bined to the desired extent in a public offito preserve and regulate, but not destroy fore those who have the strongest predilec- cer, however faithful and honest he may be. vailed in the community as to the kind of then, shall we vainly attempt to clutch after siness. It would, therefore, be dangerous corrective, and the manner in which it should be applied. This has led, in some Shall we permit the country to suffer uninstances, to a reorganization, and a hostile der its present embarrassments because we which is not proposed to be done. array of political parties; and the great question of regulating the currency of the mode of relief? And more especially shall we per-other mode to confer substantially the same country has formed the issue upon which, mit this when that mode cannot be atplan of a fiscal agent recommended by the change. In this there is no possible haz-President, reported on by the Secretary of ard. the Treasury, and referred to them by order of the Sonate.

indicated by the opinions expressed in the Senate on the motion for reference, are, 1. vide are comparatively harmless. No mat- notes on the credit of the Government. ter how violent the contest, the business of Can hese objections be obviated or rethe country is not affected by it. Amidst moved? And, if they can, will the system the excitement of the public mind, the be efficient for the purposes for which it is country pursues its onward march to pros. intended? The committee unhesitatingly perity and greatness. But the instant the answer both these questions in the affirmative, and proceed briefly to consider the question of currency becomes the issue, it

objections. is felt, like an electric shock, from one ex-1. As to Executive Patronage and Power.

shall promise stability and permanency in ted. The President, with the advice and the agency at New York, where he can rerelation to this all-absorbing subject. The consent of the Senate, appoints three com- ceive the amount on presentation of the distresses of the country are beyond much missioners, who form the Board of Exchefurther endurance. The People through-out the extent of this broad land cry aloud able only with the concurrence of the Senfor relief. Thousands and thousands of ate, and for physical inability, incompeour fellow-citizens have been prostrated by tency, or neglect, or violation of duty. the calamities of the times which have They are, therefore, independent of any over:aken them. They have been suddenly improper Executive influence, if any should reduced from affluence to want. Their be attempted to be exercised over them, pose to authorize the Board of Exchequer property, which, under ordinary circum- The number of agencies is to be deter- and its agencies, under regulations to be stances, would have been ample to meet all mined by the Board of Exchequer; but prescribed by the board, to receive and colengagements and leave a competency to to be limited to as few as the exigencies of lect such drafts and bills of exchange as the service will admit, and in no case to may be deposited with them for that purelly sacrificed. Others, who have survived exceed two in any State or Territory. pose, drawn on any place where an office the fearful wreck of the hopes of thou- The probability is, that, with the exception of the Exchequer may be established; but sends, are still suffering by a disordered of one or two States, there would be no that no advance or payment shall be made currency, and the unregulated exchanges between distant points. The one class and in many instances even that might be actually collected, and advice received of

means of profitably carrying on the busi- the agency to receive deposites, or to acness in which they are already engaged.
All look to Congress for that relief which Congress alone has the power to grant.

cept or sell bills or drafts on account of the Board of Exchequer, which banks, acting as agents, are prohibited to do. In all

be removed by the Secretary of the Treasury, on the recommendation of the board, for physical inability, or incompetency, or neglect, or violation of duty; but he must The great evil under which the country state his reasons for the removal of any now labors, is the want of a uniform cur- principal officer of any agency, in his general annual report of the transactions of

The whole extent of Presidential patronage, under the plan of the committee, is in truth thus reduced to the simple nomination subject to the advice and consent of the points the revenues of the Government in the other officers of the Exchequer, either at the seat of Government or the agencies, The committee propose, then, to adopt a being virtually vested in the board, itself

From this brief view of the appointing an elaborate argument in favor of such a uniform currency, and equalizing the ex- and removing power, it will be seen that the Executive patronage, by reason of the appointment to office, is very little, and the Executive power, by reason of the removal from office, is still less.

> 2. As to the purchase of bills of exchange. To this feature of the plan of the Secretary of the Treasury the committee object: 1. That it would be exchanging the credit of the Government for the responsibility of individuals, and consequently expose the Government to great hazard and eventual

change, without any real business basis. The evils which would flow from all these sources need not be enlarged upon .-

But, aside from these objections, there are others which would induce the committee to reject this power to purchase exchange. To exercise it discreetly and safe-The third, the Sub-Treasury, as the com-mittee believe, was signally condemned by dividual interest, individual sagacity, and from fictitious operations; vigilance, to The committee cannot, therefore, antici- watch over the transactions from inception

tained? The committee think not; and be done by authorizing the Exchequer and this brings them to the consideration of the its agencies to sell and collect bills of ex-

1. As to selling. This may be done, either by one agency drawing a bill on an-The prominent objection to this plan, as other, on payment of the amount and premium in specie, or by accepting the bill payable at the agency where drawn, as will mains unsettled. There can be no peace, no prosperity, until it be settled. Other questions upon which political parties di- of exchange; 3. The issue of Treasury of all parties. This will answer all the purposes of buying or discounting bills of exchange. Buying or discounting bills on time is, in other words, a mode of anticipating funds. The legitimate object of a bill of exchange is not to anticipate, but to remit funds. These funds may be remitted, without the hazard, on the part of the Government, of the purchase of the bill, and at the same time accommodate equally well The patronage under this system consists the individual to whom they belong. For It behooves, then, every good and patri-otic citizen to lend his aid in the settlement in the appointment to office and the power example, if a merchant in New York has funds in Cincinnati, for which he is entinot what ought to be done, but what can be tions will lie, to a greater or less extent, to tled to draw at sixty days, he may direct done? He should be prepared to surrender any system which can be adopted. But the his correspondent there, at the end of that his individual opinions, if necessary, in or- committee think, under the modifications time, to deposite the amount in the agency der that some system may be adopted which proposed, they will be substantially obvia- at that place, and send him a bill at sight on at one of the local banks, whose business it

bill. In the mean time, if he wishes to anticipate his funds, he can get his note done is to discount, and rely upon the bill of his correspondent at Cinciunati to meet it at maturity.

2. As to collecting, the committee pro-

and commission.

from the possibility of loss or hazard.

From the view taken of this subject by the committee, it is unnecessary to discuss bills of credit.

The committe are of opinion that no paernment to circulate as currency.

There can be but two motives for the is-Government. 2. To aid the currency of ernment for its safe-keeping. the country by this addition to the circulating medium.

as a means of borrowing; Treasury notes, bearing an interest, to be taken as an inlating medium for the People.

dit of the Government can make any permanent addition to the circulating medium the safe custody of the Government for furnish a uniform currency throughout the gate amount remaining would be the same casualties of circulation, by which it is of-

to discharge their duties, they have not the expansions. interest nor the means to provide for such

demand which would drain an agency at by the practical operations of the Exche- to procure specie. at once of its specie. There might be a quer.

of specie holden for its redemption.

means of borrowing.

them, after deducting reasonable charge possessor of such a note holds it as evidence of ownership of the amount of specie which The facilities afforded by this system for it represents, and to the possession of which selling and collecting exchange will pro- he is entitled at any moment, on presenta-mote the interests of the whole country tion of the note at the agency where issuequally well with the power to purchase, ed. Until that time, the specie remains in and at the same time save the Government the depository of the Government, is guarded by its authority, and the holder of the 3. As to the issue of Treasury notes on the credit of the Government.

note has the responsibility of the Government for its safe custody.

No. 1.

These specie notes, issued upon the publie creditor in the disbursements of the Govthe question as to how far the issue ernment, and upon the deposites of individof Treasury notes, on the credit of the uals, would form a currency of the most Government, to circulate as currency, is perfect character-a currency combining obnoxious to the constitutional objection to all the conveniences of paper with the value of coin. They would everywhere be preferred to coin. They would be preferper should issue on the credit of the Gov. red by the public creditor, as well as by the whole community, because every one would know that the specie was resting in the will be as good in New York as in Ken-There can be but two motives for the is-sue of such paper. 1. To anticipate the Government depository for their redemp-tucky, and as good in Maine as in Arkanrevenue to meet the engagements of the tion, and, with it, the guaranty of the Gov-

As to the first, the committee hold it tion, will neither increase nor diminish the ernment currency would do; and it would wrong in principle for the Government to currency. Consequently, there will be no require but a moderate amount, compared anticipate its revenues by this means. Its power on the part of the Government to ex- with the whole circulation of the country. tendency would be to excessive issues, and pand or contract the currency-a power This amount would be furnished, 1. By to a reluctance on the part of the Govern. which the committee think should never be the disbursement of the public revenues, in ment to levy adequate duties for revenue.

Description of the Government of the public revenues, in specie notes in payment to the public credition, and which would be preferred by him gree derogatory to our national character, it cannot cause a scarcity or abundance of to coin: 2. By the issue of such notes, on The revenues of the country should always money, and of course cannot injuriously ef- the deposites of specie by individuals, for be adequate to the economical wants of the fect the business of the country. There the purpose of entering into general cir-Government, and the Government should will be no inflation of the currency, or any culation. The greater amount of these never have occasion to anticipate its reve- rise or fall in the prices of commodities, specie notes would be issued from the nues. But, if an emergency should happen through its instrumentality. The receipts agencies at the great commercial empowhen its means are not sufficient to meet its engagements, it may get the authority of so nearly equal that any expansion or con-universal credit throughout the Union. Congress, as has often been done before, to traction will be regulated by the business The receipt and disbursement of twenty issue Treasury notes, not as a currency, but from which revenue is derived, and will on- five millions of public revenue, annually,

which is sometimes made to the small note As to the second, the committee do not circulation of the banks, namely, that of and in connexion with the selling and colperceive how a currency issued on the cre- driving specie out of the country. On the lecting of exchange, would be fully adebeyond the business wants of the country, their redemption; and whilst these notes country. Such a currency, if it could be put in circu- would form a more active and convenient lation beyond those wants, would displace circulating medium for the People than and send into retirement an equal amount the specie they represent, the specie would of the local currency. So that the aggre- remain at rest, and not be exposed to the as before. Any benefit to be derived by ten irrecoverably lost to the world. In this better currency of the Government, if perchance a currency issued on its credit no objection to an issue of specie notes of should eventually be better, would not compensate for a violation of what the committee deem a great and fundamental princi- from all possible risk, and in no way obple, namely, that no paper should issue on noxious to the objections which are made the army, for military roads, fortifications the credit of the Government to circulate as currency.

The Secretary for the improvement of lakes, acceptable and beneficial to that most use. The Secretary of the Treasury proposes ful and respectable class, to wit, the small great variety of expenses for public buildto issue \$15,000,000 of Treasury notes, dealers and day-laborers throughout the founded on a specie basis of \$5,000,000. country. They would feel that whilst administration of the Territories, with In other words, to issue a paper currency Government is providing a currency of thousands of other disbursements which dollars of paper to one of specie. In ordinary banking operations this is deemed a of more humble occupation.

dollars of paper to one of specie. In ordinary banking operations this is deemed a of more humble occupation.

of more humble occupation.

specie in their vaults. Their issues are be no power of discount, in any shape sometimes in proportion to capital, and whatever. That must be left to the local there would be counteracting causes to resometimes graduated by discounts. The institutions. To them it more appropriratio, however, of three to one has always ately belongs. Those institutions would A large amount would be retained for been decreed safe in banking operations.— feel the salutary influence of the operations land-office money; and the smaller denominations, having entered into circulation aernment to adopt in regard to any paper it ment of balances, and the consequent re- mongst the People, would be retained in may issue to circulate as currency? The straint upon overissues and excessive circulation by reason of its convenience committee think not. The officers of Gov- culation. Its tendency would be to con- and undoubted credit; and even the amount ernment cannot provide for contingencies fine their discounts to business instead of which should find its way to the Atlantic and emergencies as individuals, or as banks accommodation paper-the only safe rule cities in payment of public dues, would at controlled by individuals, can do. How. in fact for banking operations, Under once be thrown back upon the West, in

Individuals interested in, and concerned pand and contract with it. Their circulalooking out and providing in advance for the year when the products of industry vigilance, they are not always able to pro- it would contract again when those oper-

Would this system furnish a uniform to disgrace it in the eyes of the world. The er otherwise, can supply an hundred mil-Government should not be so exposed. Its lions or more of currency to meet the creditshould always be beyond any possible existing or increasing wants of the community-wants increasing by the rapid in-The committee, therefore, propose that crease of population and the consequent no paper shall be issued on the credit of augmentation of the products of domestic the Government to circulate as currency; industry. From the adoption of the Conbut that a paper may be issued for that pur- stitution to the present time, the States pose, based upon specie on hand, dollar for have furnished by far the greater portion many advantages over specie; amongst dollar, and that the amount of such paper of this currency, and they will continue to those advantages are the following: in circulation shall not in any case, nor un- furnish it. Their right to do so cannot be 1. It will be the means of drawing forth der any circumstances, exceed the amount superseded by any action on the part of from its hiding place specie that has been The paper thus issued is called specie do, is to infuse into the great mass of the ral millions; and which in its present connotes, as being a currency based on specie, circulating medium of the country a cur- dition, is of no use to its possessor nor to and as contradistinguished from Treasury rency issued under its authority, and of the country. The lack of confidence in innotes, which are issued on the credit of the such undoubted credit, that, with the local dividuals and banks as safe depositories. Government, not for currency, but as a currency of the States, when restored to a which caused this retirement of specie;

specie in deposite of an equal amount for circulation, as any currency which this redemption of the notes. their redemption. They pass by delivery, Government can issue. But such a circu-from hand to hand, as a currency, and the lation cannot extend beyond that sphere, and economy which paper affords over spe-

and maintain itself alongside of such a currency as is proposed to be issued on the part of the Government. The experience and observation of every one demonstrate that a local currency, however sound, can-not have that universal credit which would attach to a currency of the General Government, founded on a specie basis, and carrying with it the responsibility of the Government for the safe custody of the specie which it represents. Neither would a local currency, though founded on a similar basis, possess that universal credit. And perhaps the most concise reason which can be given is, that one is local and the other general. To the General Government the people of the whole country look-to the State Government the people of the State look. The credit of the one, so far as currency is concerned, is universal; the credit of the other is local.

The currency of the New York banks,

and the currency of the Kentucky banks, when paying specie, is as good for all practical purposes, within their respective spheres of circulation, as a Government currency. The same may be said of any other distant points. All that is wanting, then, to make a uniform currency over the whole Union, is one of such undoubted credit, and so universally known, that it sas; a currency which, for travel and remittance, will enable one to go or send The issue of such a paper, equal only in from one of these spheres of local circula-amount to the specie held for its redempwould keep up an active circulation of an bearing an interest, to be taken as an investment by capitalists, and not as a circular denomination, be liable to the objection large a sum; and which amount, with that which would be issued on private deposites,

There would be no difficulty in keeping a sufficient amount in circulation to answer all the purposes for which they are fifths of the revenue from customs is col-lected in the city of New York, still there is but a comparatively small portion of it ings, internal improvements, and the civil convertible into specie, in the ratio of three dollars of paper to one of specie. In ordinary hashing a currency of the community, it is perfectly safe ratio. In truth, the circulation of more humble occupation.

Under the proposed system, there is to

ever faithful and honest they may be, and such a rule, there would be no danger to however conscientiously they may intend the community from their contractions and West would also receive a very large amount of this circulation from the emi-They would be regulated and controlled grants of New England, New York, Virby the business of the country, and expand and contract with it. Their circulain, the managements of banks, are always tion would be increased at that season of continent of Europe. All would deposite their specie in the Atlantic agencies, and any sudden demand upon them for specie. are going forward to market, and would take, in lieu of it, the specie notes of the And with all their interest, sagacity and furnish the means of getting it there; and Exchequer. On their arrival in the West, vide against a suspension of specie pay- ations have been performed, and the busi- instead of being subjected to the expense ments. Will the officers of Government ness has been consummated. This would and risk of carrying specie, or any be any better able to provide against it? - be a sound and healthy action of the bank- local currency on which they might There might be a sudden and unexpected ing system, and would be much promoted be compelled to pay a large discount these specie notes in all their disbursements for the purchase of stock and from political or other motives, to accumulate the notes of an agency, and to present meant that the General Government shall gain. Eastern merchants would send these them suddenly and unexpectedly for re- undertake to furnish an amount of cur- specie notes to pay their purchases of the demption, and for the express purpose of rency adequate to the wants of the whole products of the West. It seems to the comcompelling it to suspend specie pay- country, the committee answer, no. No mittee that the West would have an abusments. The effect would be not only to measure which Congress can adopt, wheth- dant share of this Government currency, destroy the credit of the Government, but er it be in the shape of a National Bank and, in connexion with the benefits which it would derive from exchanges, that its interests would be peculiarly promoted by the establishment of this system. This paper circulation, based upon spe-

cie, dollar for dollar, will not add to the circulating medium of the country. The committee have heretofore shown that it ought not to add to it. Rat it has

this Government. All that Congress can hoarded, to the estimated amount of sevesound condition, shall together form a uni- will yield at once to the unbounded con-These specie notes can, in no sense whatever, be obnoxious to an objection as bills of credit. They are not issued on the cred-banks in sound condition is as good for all specie, and the safe custody of the deposits of the currency of the local specie, and the safe custody of the deposits of the depos it of the Government, but are issued on practical purposes, within the sphere of its ite is gurantied by the Government for the